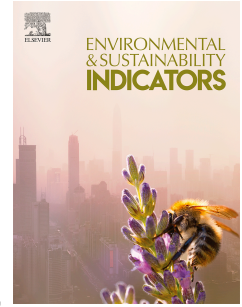


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Coral reef monitoring in French overseas territories: status, knowledge gaps, and improvements to meet national and European environmental policy objectives

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1 **Coral reef monitoring in French overseas territories: status, knowledge gaps, and**
2 **improvements to meet national and European environmental policy objectives**

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3 ABSTRACT

4 Coral reefs are among the most diverse and productive ecosystems on the planet, providing goods
5 and services to millions of people. Yet, they are threatened by a combination of natural and
6 anthropogenic disturbances, which are increasing in both frequency and intensity. With 9% of the
7 world's coral reef area, France is the 4th largest coral reef country, which confers a significant
8 responsibility in terms of conservation. This synthesis evaluates the major coral reef monitoring
9 programs in French overseas territories, aiming to identify gaps and proposing strategies to fulfill
10 national (the French Coral Reef Initiative – IFRECOR, and the National Strategy for Protected Areas
11 – SNAP) and European (the Water Framework Directive – WFD) requirements. We show that,
12 despite a disparity in terms of objectives, implementation periods, spatial extent, and biological
13 variables, these programs still represent a critical tool to inform stakeholders, managers and scientists
14 about ecological changes. We emphasize that while these monitoring programs can be improved to
15 meet the expectations of national public policy, such as through the use of common sampling
16 strategies and multivariate indices that incorporate key ecological and functional processes, our
17 analysis clearly demonstrates that several major requirements of the WFD are incompatible with coral
18 reef monitoring programs. Establishing a reference point, determining alert thresholds, distinguishing
19 natural and anthropogenic sources of disturbance, and the contrast between the allocated remediation
20 time and the recovery cycles of benthic communities are fundamental obstacles to the application of
21 the WFD for ecosystems as dynamic, diverse and complex as coral ecosystems.

22

23 *Keywords:* Coral reefs; Coral reef health; Ecological conditions; Monitoring; Indicators; IFRECOR;
24 SNAP; WFD

25

26 **1. Introduction**

27

28 *1.1. Scientific and political contexts*

29 Coral reefs are among the most diverse, complex and productive ecosystems on Earth (Reaka-
30 Kudla et al. 1996, Fisher et al. 2015, Williams et al. 2019). They offer coastal protection and a broad
31 spectrum of economic, cultural, social, and aesthetic benefits to ~850 millions of people across more
32 than 100 countries, predominantly within small-island states (Moberg & Folke 1999, Kittinger et al.
33 2012, Wodhead et al. 2019). Across an evolutionary time scale, coral reefs have experienced large-
34 scale disturbances, such as thermal stress-induced bleaching events, cyclones and *Acanthaster* spp.
35 outbreaks (De'ath et al. 2012, Hughes et al. 2017b, Adjeroud et al. 2018, Emslie et al. 2024). In recent
36 decades, several anthropogenic impacts such as overfishing, pollution and sedimentation have added
37 to the backdrop of global climatic stressors (Hoegh-Guldberg & Bruno 2010, Hoegh-Guldberg 2012,
38 Reverter et al. 2024). Consequently, coral reef ecosystem functioning can be fundamentally altered,
39 and with it the capacity of reefs to provide their crucial services to humanity (Brandl et al. 2024).

40 The recent evaluation by the Global Assessment of Biodiversity and Ecosystem Services (IPBES
41 2019) estimates that around half of the living coral surface of coral reefs has been lost over the last
42 150 years, and this decline has accelerated over the last three decades. Furthermore, more than 60%
43 of coral reefs worldwide are under immediate and direct threat from local stressors (IPBES 2019,
44 IPCC 2019), which increases to ~75% when local stressors are combined with thermal stress (Burke
45 et al. 2011, Souter et al. 2021). Some projections suggest that mass mortalities of corals following
46 bleaching events will become ever more frequent, with a decline of coral populations between 70%
47 and 90% (Pandolfi et al. 2011, Mellin et al. 2024). In the context of this global 'coral reef crisis',
48 evaluating the vulnerability, adaptability and resilience of reef communities and associated coastal
49 human societies is urgently needed (Cinner et al. 2016, Hughes et al. 2017a, Mcleod et al. 2019).

50 In response, the scientific community alongside conservation managers and policymakers
51 have initiated measures to protect coral reefs. These include the establishment of the Global Coral

52 Reef Monitoring Network (GCRMN) under the auspices of the International Coral Reef Initiative
53 (ICRI), citizen-science initiatives such as Reef Check, and the ever-increasing establishment of
54 Marine Protected Areas (MPAs). The primary goals of these initiatives are to produce comprehensive
55 monitoring systems to evaluate the status of coral reefs, to track their trajectory after disturbances,
56 and to implement management strategies that support resilience and the sustainable use of reef
57 resources (Kleypas et al. 2001).

58

59 *1.2. France: a significant responsibility*

60 As the world's fourth-largest coral country, accounting for approximately 9% of the world's coral
61 reef extent, and with coral reefs spread across the Indian, Pacific, and Atlantic Oceans (Fig. 1), France
62 holds a significant responsibility in terms of conservation and management of coral reef ecosystems
63 (Bambridge et al. 2019, Claudet et al. 2021, Pellerin et al. 2025).

64 In a decisive move in 1999, the French government initiated the French Coral Reef Initiative
65 (IFRECOR), with the aim of promoting the conservation and sustainable management of coral reefs,
66 seagrass beds and mangroves across French overseas territories (Fig. 2). This initiative underscores
67 France's dedication to the ICRI and its GCRMN, a commitment that dates back to the inception of
68 these programs in 1997. Tasked with evaluating coral reef health and resilience on a quinquennial
69 basis, IFRECOR must also help ensure that 100% of reefs under effective protection by 2025.
70 Furthermore in 2007, France embarked on a national strategy to establish and manage marine
71 protected areas (MPAs), which was subsequently revised in 2012 to include French overseas
72 territories. This strategy, known as the National Strategy for Protected Areas (hereafter SNAP), seeks
73 to increase the conservation value of marine regions characterized by significant biodiversity and
74 conservation needs, while also ensuring the sustainable development of associated human activities
75 (Fig. 2).

76 At the international level, France actively implements the Water Framework Directive (WFD) of
77 the European Union (adopted in 2000), which seeks to maintain or restore a good ecological and

78 chemical status of groundwater and surface water bodies by 2027 (European Commission Directive
79 2000) (Fig. 2). Uniquely, France has voluntarily extended the scope of the WFD to include coastal
80 waters surrounding its reefs, seagrass beds, and mangroves in certain overseas territories,
81 distinguishing itself as the only European nation to take this step. The French coral reefs covered by
82 the WFD include the outermost regions (OMR) under European jurisdiction, namely La Réunion,
83 Mayotte, Guadeloupe, Martinique, and Saint Martin, while the overseas countries and territories
84 (OCT) – French Polynesia, New Caledonia, Wallis and Futuna, the Scattered Islands, Clipperton, and
85 Saint Barthélemy – do not fall under European jurisdiction and have their own political status with
86 regard to environmental matters. It is important to note that other European initiatives, such as the
87 Habitats Directive and the Marine Strategy Framework Directive, have been established to protect
88 and conserve marine species and habitats. However, the WFD remains the most relevant for tropical
89 benthic communities in OMR, and our review therefore focuses on this initiative.

90 In the context of the WFD, the bioindication tool must reflect the state of health of an environment,
91 based on the characteristics of the living communities, as well as the causes responsible for the
92 alteration of the environment (Hering et al. 2010, Voulvoulis et al. 2017). For coastal temperate and
93 tropical marine habitats, the biological quality elements (BQE) relate to phytoplankton, macroalgae
94 and angiosperms, benthic invertebrates and fishes. The status of these communities must be analyzed
95 in terms of deviation from a reference state, which is expressed as the Ecological Quality Ratio
96 (EQR): the state of an ecosystem compared to an equivalent environment that is free from
97 anthropogenic pressures or subject to pressures of very low intensity (European Commission
98 Directive 2000). The main stages in the development of a WFD bioindication tool are: (i) setting up
99 a standardized sampling network (including an environmental impact gradient), (ii) defining a
100 reference state, (iii) collecting biological data (which must include species occurrence, abundance
101 and/or biomass), abiotic data and environmental impact data, (iv) examining the relationships
102 between anthropogenic pressures and ecological status (to identify the metrics most sensitive to a
103 given pressure), (v) aggregation of metrics (to finalize the indicators by constructing aggregation

104 rules for the selected metrics, and to ensure that the resulting indicator also responds satisfactorily to
105 impacts). Optional, but recommended, steps include an indicator validation phase, which must be
106 carried out on a different database from the one used to create the indicator (European Commission
107 Directive 2000).

108 The implementation of the WFD in certain ecosystems, such as inland waters, has led to significant
109 progress in monitoring, conservation, and restoration. However, its implementation in other
110 ecosystems, such as mangroves and coastal benthic communities, has highlighted a significant gap
111 between the theoretical objectives of the WFD and the practical realities of monitoring these
112 ecosystems (Moss 2008, Hering et al. 2010, Voulvoulis et al. 2017, Dirberg et al. 2020).

113

114 *1.3. Objectives of this synthesis*

115 Several years to decades following their inception, French stakeholders and managers have
116 recognized the need to improve and reinforce existing coral reef monitoring networks. This includes
117 increasing their comparability both within and among overseas territories. Furthermore, there is a call
118 for the development of robust indicators that holistically report on the ecosystem's health status
119 (Monnier et al. 2021), which includes the integration of data from benthic and fish communities to
120 provide a better understanding of ecological dynamics and interactions. Other demands include the
121 development of integrative indicators for each territory, tailored to their unique characteristics, and
122 the quantification of impacts of both large-scale and localized disturbances, including bleaching
123 events, cyclones, diseases outbreaks, and invasive alien species more effectively (Adjeroud et al.
124 2005). Indeed, French stakeholders and managers have demonstrated a keen interest in the critical
125 evaluation of these coral reef monitoring endeavors, particularly concerning their efficacy and
126 capacity to meet challenging national and international policy objectives. In this context, the present
127 synthesis is designed to achieve three key goals: (i) to conduct a comprehensive evaluation of the
128 current state of major coral reef health monitoring programs across French overseas territories,
129 showcasing recent advancements in national reporting and alignment with public policy objectives;

130 (ii) to pinpoint deficiencies within these monitoring programs that hinder their ability to meet both
131 national (e.g., IFRECOR, SNAP) and European (e.g., WFD) requirements; and (iii) to propose
132 actionable strategies to refine and augment these monitoring and conservation efforts in the context
133 of adaptive co-management. This is not only aimed at ensuring compliance with the aforementioned
134 standards, but also at enhancing the uniformity and interoperability of monitoring systems to bolster
135 and streamline national reporting efforts. These objectives underscore a strategic push towards
136 refining coral reef conservation efforts, aligning them more closely with both existing and emergent
137 environmental policy frameworks.

138

139 **2. Status of coral reef monitoring in French overseas territories**

140

141 *2.1. Contrasting characteristics of monitoring programs*

142 Coral reef monitoring programs have not been set up in a coordinated way across the French
143 overseas territories and consequently differ in many aspects (Table 1). This diversity is evident in
144 their varied origins, objectives, stakeholder engagements, and impacts on reef conservation and
145 management strategies. Indeed, monitoring programs have either been established by research
146 organizations in response to scientific questions, such as the Tiahura Radial at Moorea, French
147 Polynesia (Galzin 1987), or by political decisions, such as the UNESCO World Heritage in New
148 Caledonia and the GCRMN network in the SWIO and French Caribbean. Consequently, these
149 programs not only pursue different goals but also engage with stakeholders and contribute to reef
150 management in diverse ways. Beyond the different intentions, monitoring programs were also
151 established at different time-periods within the disturbance-recovery cycles of the reefs, which has
152 consequences for the assignment of reference state conditions to which subsequent data points can be
153 compared as well as for the relevance of the analysis of temporal trajectories. The oldest monitoring
154 programs, such as the French Polynesian Tiahura Radial in 1979 and Polynesia Mana in 1991 (Salvat
155 et al. 2008), were established before the onset of the first reported mass coral mortalities associated

156 with global coral bleaching events in 1998 (Skirving et al. 2019). In contrast, other programs, such
157 as the one established for the WFD at La Réunion and Martinique, started in 2015 and 2017,
158 respectively, after the occurrence of large-scale disturbances. This disparity in the length of time
159 series, and in particular the limited historical perspective of some of them, poses challenges for
160 analyzing trends in national reports and for distinguishing the impact of certain anthropogenic
161 pressures, as required by the WFD.

162 The monitoring programs are carried out by either public research institutions, eco-guards from
163 public sector, engineers from private consulting companies, or sometimes citizen scientists, resulting
164 in a wide range of expertise levels. This variation significantly affects the choice of variables and the
165 precision of taxonomic identifications among the monitoring programs (Table 1). There is
166 particularly strong variability in the temporal and spatial coverage of monitoring efforts. Frequencies
167 range from annual to occasional opportunistic data collection (especially on remote reefs such as the
168 Iles Eparses), and there is considerable variability in the number of monitoring stations relative to the
169 geographic and ecological diversity of the focal reefs. For example, the ~16,200 km² of coral reefs
170 across 124 islands in French Polynesia and the relatively small ~18 km² of reefs in La Réunion are
171 monitored using the same number of stations (Table 1). The selection of reef habitats for monitoring
172 also varies, with some programs covering all major habitats to ensure a comprehensive evaluation of
173 reef condition (i.e., Tiahura Radial at Moorea, World Heritage in New Caledonia), while others, often
174 constrained by resource limitations (human, financial, or logistical), focus on specific habitats. For
175 SNAP, the monitoring networks are far from optimal for assessing the effect of protected areas in
176 most French overseas territories, as coverage often does not adequately cover habitats within and
177 outside of marine reserves or exhibits temporal inconsistencies (such as in Saint-Martin and Saint-
178 Barthélemy). Importantly, except for monitoring programs associated with localized impact studies,
179 such as those on nickel mining in New Caledonia (Adjeroud et al. 2016), none of the existing
180 monitoring networks in French overseas territories were designed to systematically address human-
181 induced impacts through stratified sampling across gradients of anthropogenic disturbances.

182 The methods used across French monitoring programs to estimate the abundance, percent cover
183 and diversity of targeted reef organisms vary considerably. Commonly used techniques include Line
184 Intercept Transects (LIT), Point Intercept Transects (PIT) and photo-quadrat methods to estimate the
185 diversity, percent cover, and abundance of benthic sessile organisms. Conversely, belt-transects are
186 generally used for fish surveys. However, the size and the replication of these sampling units across
187 each monitoring site is not consistent, which limits statistical approaches and the attainment of
188 reliable generalizable results and interpretations.

189 Another source of variability among French monitoring programs concerns the ecological
190 variables and indicators recorded and used to assess coral reef status. Overall, 57 biological
191 variables/indicators related to reef communities have been selected in French monitoring programs,
192 including data on abundance, biomass, substrate cover, diversity, and life forms, not only for major
193 taxa such as scleractinian corals, fishes, algae, but also for sponges, soft corals, gorgonian, zoanthids,
194 echinoderms, and mollusks (Fig. 3). Despite this large diversity of indicators, only 19 descriptors are
195 consistently employed across all monitoring efforts, with foundational descriptors like coral and algal
196 cover (inclusive of macroalgae, turf, and crustose coralline algae), along with fish herbivore biomass
197 being systematically recorded in each region or site. The presence of diverse ecological variables
198 across monitoring programs enables the development of comprehensive multivariate indicators for
199 reefs and facilitates the exploration of reef community structure and dynamics, as exemplified by
200 studies conducted in French Polynesia and La Réunion (Lamy et al. 2016, Adjeroud et al. 2018,
201 Vercelloni et al. 2019, Jouval et al. 2023). However, the use of only a small fraction of indicators for
202 reporting and analyses, raises the question of how useful or necessary some of the most granular
203 variables are, since much information regarding the overall reef status can be gleaned from broader
204 indicators (Brandl et al. 2024). Furthermore, some variables that capture important ecological
205 processes and functions, are not – or only insufficiently – considered. For example, coral recruitment
206 – which can be estimated through the abundance of juvenile coral colonies (< 5 cm in diameter) using
207 transects or quadrats designed for adult colonies – is rarely monitored. This complicates the

208 assessment of recovery and resilience capacities of coral reefs, which remains a central objective of
209 initiatives such as IFRECOR.

210 The significant heterogeneity among French monitoring programs poses a real challenge for data
211 interoperability, analyses and reporting at the national level, and decision-making to meet public
212 policy requirements. Furthermore, the fact that none of these monitoring programs were designed
213 specifically to assess anthropogenic pressures is a major obstacle to the WFD.

214

215 *2.2. Initiatives to meet the national and international requirements*

216 Following the creation of IFRECOR, France has devoted great effort to enhance the monitoring
217 of coral reef health. This includes efforts to unify reporting standards at the national level, evidenced
218 by progressive improvements in reports from the inaugural publication in 1999 (Gabri  et al. 1999)
219 to the most recent in 2021 (IFRECOR 2021). In the latest report, data on reef status are systematically
220 organized by regions, incorporating analyses of coral and macroalgal coverage, as well as herbivore
221 biomass or abundance. Furthermore, this report methodically addresses the major stressors affecting
222 these ecosystems. This standardized presentation markedly improves the synthesis of historical and
223 current reef health data. Indeed, IFRECOR now provides a rigorous long-term annual dataset that
224 significantly enhances the scale and strength of inference that can be made about coral reef health.
225 Although further refinements are necessary, and despite the inherent heterogeneity of the monitoring
226 efforts, these programs largely meet the expectations and objectives set by IFRECOR and SNAP.

227 In contrast, current monitoring efforts do not successfully meet the stringent targets set by the
228 WFD. In La R union and Martinique, this shortfall primarily stems from a fundamental mismatch:
229 the existing overseas monitoring programs were established prior to the implementation of the WFD
230 and were not tailored to its strict criteria. Consequently, these monitoring programs lack strategically
231 placed stations along gradients of anthropogenic pressure, and lack reference stations – both critical,
232 for correlating pressures with ecological responses. This underscores the intrinsic difficulties in

233 retrofitting existing monitoring systems to satisfy the precise demands of European environmental
234 policy (Voulvoulis et al. 2017).

235 The implementation of the WFD on coral reefs in La Réunion has been a gradual process spanning
236 several years. The French Regional Environment Directorate (DEAL), originally in charge of the
237 WFD implementation for La Réunion, initiated various projects in 2000 to compile existing data and
238 acquire new data, with the aim of establishing regular monitoring within the WFD's Monitoring and
239 Control Network (RCS). Since 2008, the DEAL has relied on the French Research Institute for
240 Exploitation of the Sea (IFREMER), which has taken on the role of project manager, creating and
241 coordinating thematic working groups involving local experts. Between 2010 and 2012, the working
242 group on coral reef benthic communities aimed to identify relevant ecological variables and indicators
243 for assessing the state of water bodies. The current WFD monitoring at La Réunion, started in 2015,
244 includes 7 stations located on the outer reef slope with a sampling frequency of three years. Seven
245 GCRMN monitoring stations on the outer slope, monitored annually, are then added to the calculation
246 of an integrated indicator of coral reef health, developed and tested during several years (Monnier et
247 al. 2021). This indicator includes six variables: 1) cover of living coral colonies (relative to cover of
248 hard substrate; CLC), 2) cover of *Acropora* spp. colonies (CA), 3) cover of branching and tabular
249 *Acropora* spp. (CABT), 4) cover of macroalgae (CMA), 5) cover of crustose coralline algae (CCCA),
250 and 6) cover of soft corals (ACSC). The final calculation of this indicator (I) includes varying weight
251 given by expert opinion of the six variables, following the equation:

$$252 \quad I = (10CLC + 5CA + 1CABT + 2CMA + 1CCCA + 1CSC) / 20$$

253 Although this index has greatly improved the characterization of reef benthic communities,
254 notably by integrating several complementary variables on corals, algae and soft corals, it
255 nevertheless remains far from WFD standards and therefore cannot be considered a WFD
256 bioindicator. In addition to the subjectivity of the expert weighting, the main limitation of this
257 indicator in responding to the WFD context is the absence of a consistent and rigorous pressure-
258 impact relationship (Monnier et al. 2021). As discussed below (*3.4 Identification and discrimination*

259 of disturbance sources), this limitation is mainly linked to the inherent difficulty of discriminating
260 among the various natural and anthropogenic threats acting at various spatial and temporal scales and
261 often in synergy (Adjeroud 1997, Reverter et al. 2024). This is further exacerbated by the choice of
262 the outer oceanic slope as the habitat of reference, as it is less exposed to direct anthropogenic
263 pressures than the reef flat directly adjacent to the coast (Cuet et al. 2023).

264 The implementation of the WFD in the Antilles was initiated in 2006 with a comprehensive
265 assessment of the hydrographic district of Martinique, and delineation of Coastal Water Bodies. The
266 monitoring program for the WFD 2016-2021 cycle in Martinique was initially approved by a
267 prefectural order in December 2015, for effective implementation from January 2017. Initially, sites
268 for monitoring were selected based on a literature review, existing monitoring efforts in Martinique
269 (RNO, GCRMN/IFRECOR), and expert advice. A total of 16 sites in coastal water bodies and one
270 site in a transitional water body were monitored annually for physical-chemical and biological
271 variables. Four sites were added in 2017 to cover all water bodies, creating temporal disparities among
272 stations. Due to limited knowledge of the marine environment in Martinique, these sites and their
273 placements required adjustment over the years, based on *in situ* observations and the acquisition of
274 new information through specific surveys. Simultaneously, efforts were made locally to develop
275 'WFD-compatible' methodologies tailored to the unique island context of the Antilles, focusing on:
276 (i) the selection of biological and physical-chemical variables and monitoring protocols (in
277 collaboration with Guadeloupe), (ii) the choice of indicators (data processing and aggregation
278 methodology), and (iii) the development of quality grids and reference values used for the water
279 bodies' status assessment. The evaluation of coral reef health is based on the aggregation of two
280 indicators, the cover of living coral colonies, and the cover of macroalgae, both expressed as relative
281 to cover of hard substrate (Monnier et al. 2021). As on La Réunion, this indicator for the Martinique
282 reefs has not been validated to meet WFD requirements. One of the main limitations is the lack of
283 long-term historical data that would provide a reference state for Martinique's coral reefs. Moreover,
284 as in the case of La Réunion, a major concern is the clear identification of the environmental drivers

285 of changes in reef communities (drivers-pressures-state-impacts-responses, DPSIR, relationships), a
286 major element of WFD policy which has also posed issues for other ecosystems (Hering et al. 2010,
287 Birk et al. 2012, Voulvoulis et al. 2017).

288

289 **3. Major constraints for fulfilling national and European requirements**

290

291 *3.1. Comprehensive assessment with a unified integrative indicator*

292 Despite recent efforts to standardize reporting at a national level, the diverse nature of monitoring
293 efforts across French overseas territories presents significant challenges for consistency and data
294 interoperability. This hampers the formulation of a comprehensive assessment, thereby diminishing
295 the utility of monitoring data for shaping policy and guiding management strategies at the national
296 level.

297 A major obstacle lies in the development of a unified index capable of encapsulating the current
298 ecological health and potential for recovery and resilience of French coral reefs (Adjeroud et al. 2005,
299 Chabanet et al. 2005). The complexity of ecological dynamics, including abrupt ecosystem transitions
300 (phase-shifts) and changes in ecological trajectories (Brandl et al. 2024), complicates their integration
301 into monitoring frameworks (Mellin et al. 2020, Cresswell et al. 2024, Reverter et al. 2024). These
302 frameworks are typically annual and localized and are largely limited to the composition and
303 abundance of a few taxonomic groups. The absence of comprehensive, integrative indices also limits
304 the establishment of coherent public policies and decision-making processes at a national level
305 (Monnier et al. 2021). Furthermore, it restricts the potential for these indicators to inform the public
306 about environmental transformations or to enhance scientific research (Cinner & Barnes 2019,
307 Castro-Cadenas et al. 2022, Santavy et al. 2022, Gudka et al. 2023).

308

309 *3.2. The challenge of defining a reference state*

310 A significant hurdle in adhering to WFD criteria lies in establishing a reference state for the benthic
311 community (Hering et al. 2010, Josefsson & Baaner 2011, Bouleau et al. 2015, Voulvoulis et al.
312 2017). According to the WFD, this reference condition corresponds to the quality of water or
313 composition of the benthos in an “undisturbed state”, which presents a challenge for many ecosystems
314 including mangroves (Dirberg et al. 2020) and rivers (Dufour & Piégay 2009), but is even greater for
315 frequently disturbed and highly dynamic ecosystems such as coral reefs, which are characterized by
316 the occurrence of multiple disturbances, such as cyclones, marine heatwaves, and demographic
317 outbreaks of predators.

318 Two approaches (temporal or spatial) are possible for determining the reference state. The spatial
319 approach is often used when long-term monitoring series are not available. For a reef habitat, it
320 consists in selecting the area with the best ecological conditions and the healthiest reef communities
321 as a reference condition for other equivalent habitats (effectively a space-for-time substitution). For
322 example, the remote inhabited island of Europa is often considered as a reference state for the
323 Southwest Indian Ocean (Jouval et al. 2023). However, the strong heterogeneity of reef communities
324 from local to regional scales, one of the general characteristics of coral reefs (Adjeroud et al. 2005,
325 Reverter et al. 2024), strongly limits this approach when focusing on other reefs in the region.

326 The temporal approach consists in selecting the oldest values of a specific ecological variable
327 recorded in a time series as the reference state, under the assumption that historical data represent
328 largely undisturbed systems. However, most contemporary reefs show marked interannual variability
329 in their biological communities as short-term responses to acute and chronic stressors, and decadal-
330 scale cycles of decline and recovery (Lamy et al. 2016, Vercelloni et al. 2019, Cresswell et al. 2024)
331 that are characterized by annual recruitment phases and slow growth rates (Adjeroud et al. 2017). In
332 this context, rigorously defining a reference state is challenging, and to address this issue, the
333 reference state has often been determined by expert opinion, typically based on the highest record
334 value from the considered time series (Salvat et al. 2008). However, this approach, while occasionally
335 beneficial, lacks the rigor necessary to meet WFD standards fully. In Moorea, French Polynesia,

336 where interannual monitoring has been in place since the 1980s, the reference state of the outer reef
337 slope habitat has been estimated as ~50% of living coral cover (Salvat et al. 2008, Lamy et al. 2016).
338 Yet, many would argue that coral cover of 50% in the 1980s is not comparable with equivalent cover
339 in the 2020s. Indeed, it has been widely documented that the disturbances of recent decades have
340 significantly transformed coral communities, with species disappearing from reefs, such as *Acropora*
341 spp., and increased dominance of species, such as *Porites* spp. and *Pocillopora* spp., adapted to recent
342 changes (Berumen & Pratchett 2006, Adjeroud et al. 2018, McClanahan et al. 2020, Carlot et al.
343 2022, Reverter et al. 2024). This example underscores once again the complexities involved in
344 identifying ecological variables and indicators to precisely define a reference state for coral reef
345 ecosystems.

346

347 3.3. Challenges in establishing alert thresholds

348 Another major difficulty in meeting the requirements of the WFD is the establishment of a
349 ‘threshold’ for state changes, which is also very useful for interpreting IFRECOR and SNAP
350 monitoring results. As mentioned previously, coral reef ecosystems are characterized by strong
351 spatio-temporal heterogeneity, which is governed by multiple interacting physical and biological
352 processes that vary in intensity, frequency, and spatial scale (Mumby et al. 2013, Donovan et al. 2021,
353 Brandl et al. 2024), as well as intrinsic factors inherent to the biology of coral reef foundation species.
354 For instance, fluctuations in coral abundance and cover across years can be attributed to the natural
355 cycles of reproduction, recruitment and post-settlement survival, which occur independently of
356 external disturbances (Penin et al. 2010, Adjeroud et al. 2017, Smith et al. 2023). Therefore, it is often
357 difficult to attribute a change in reef communities to a particular environmental stressor (Adjeroud et
358 al. 2005, Guzman et al. 2020), which limits our capacity to define ecologically relevant thresholds
359 that are critical for compliance with national and international policy frameworks.

360 When long time series are available and knowledge about disturbance regimes is detailed,
361 thresholds can be estimated statistically using regular time-series analysis (Van Wynsberge et al.

2013). However, data to conduct such tests are rare and we often rely on expert opinion. In this last scenario, an arbitrary fluctuation of $\pm 10\%$ live coral cover between consecutive annual records is often used to categorize trends as stable, recovering or degrading (Adjeroud & Lasne 2022, Kayal et al. 2022). Although they do not comply with the strict framework of the WFD, these thresholds based on expert opinion may still prove useful in the context of less restrictive management and conservation strategies such as IFRECOR and SNAP. Moreover, distinguishing between ‘natural’ changes, which do not require management actions, and those resulting from environmental disturbances, which require targeted intervention to mitigate threats, poses a recurring challenge for the WFD’s applicability to coral reef environments (Hering et al. 2010).

371

3.4. Identification and discrimination of disturbance sources

Studies over the last decades have identified some of the major extrinsic factors that control spatial patterns and temporal variability in coral assemblages, such as the availability of adequate substrate, sediment characteristics, light, water quality, and hydrodynamic forces (Williams et al. 2013, Robinson et al. 2018, McClanahan et al. 2020). However, the co-variation of these environmental factors with episodic large-scale disturbances produces important confounding effects that severely limit our capacity to detect and establish cause-and-effect relationships (Côté et al. 2016, Donovan et al. 2021, Walker et al. 2024). This complexity becomes particularly evident when attempting to pinpoint the causes behind reef degradation, as virtually all causes of large-scale disturbances that are considered “natural” are intertwined with effects of climate change (i.e., “cocktail of pressures”; McClanahan et al. 2020, Donovan et al. 2021). This issue is pivotal for environmental policies, including national initiatives like IFRECOR and SNAP, but holds even greater significance under the WFD. The WFD monitoring, predicated on the principle of identifying and mitigating human-linked disturbances, needs a clear distinction between natural and anthropogenic effects (Hering et al. 2010, Birk et al. 2012, Voulvoulis et al. 2017). Identifying clear cause-and-effect links between disturbance and ecosystem status appears feasible in less complex ecosystems like continental rivers (the primary

388 focus during the development of the WFD). However, the natural variability of coral reefs and the
389 intertwined nature of dominant stressors require decades of continuous monitoring to rigorously
390 identify these relationships. Consequently, beginning with the issue of identifying specific drivers of
391 change within coral reef indicators, the causal chain of the DPSIR model is virtually impossible to
392 apply to coral reef ecosystems.

393

394 *3.5. Discrepancy between temporal scales of remediation measures and dynamics of reef* 395 *communities*

396 Most public policies that deal with coral reef ecosystem monitoring aim to identify the causes of
397 declines to halt them and restore a healthy ecological status. However, within both the IFRECOR and
398 SNAP framework, this status is not clearly identified. Conversely, the WFD mandates the restoration
399 of ecological conditions as a critical objective, imposing obligatory actions, with penalties prescribed
400 for failure to achieve this restoration within a stipulated timeframe (European Commission Directive
401 2000). Specifically, the WFD demands the reinstatement of good ecological status within six years
402 from the initiation of remedial actions, with some possible extension for particular actions. Given
403 their extreme temporal variability, coral reefs do not align with a six-year recovery mandate. This
404 discrepancy is further exacerbated by the challenges in differentiating between natural variation and
405 human-induced alterations in reef conditions. Moreover, the recovery of many reef populations, most
406 importantly corals – the primary architects of reef ecosystems – can span decades (Lamy et al. 2016,
407 Adjeroud et al. 2018, Cresswell et al. 2024), further illustrating the mismatch between the prescribed
408 temporal framework for ecological restoration and the inherent recovery timelines of coral reef
409 communities (Hering et al. 2010, Voulvoulis et al. 2017).

410

411 **4. Enhancing monitoring strategies for coral reef conservation**

412

413 Monitoring programs in French overseas territories have made great strides in recent years to
414 identify critical points for improving the quality and relevance of monitoring, as well as reporting on
415 a national and international scale (Monnier et al. 2021). Despite these advancements, the
416 implementation of such improvements often encounters resistance, stemming partly from reluctance
417 to alter long-established monitoring systems, deficiencies in technical expertise for integrating novel
418 ecological variables, apprehensions about compromising historical data integrity, and, most
419 importantly, by logistical and financial constraints. However, the dynamic nature of environmental
420 challenges necessitates the periodic revision of monitoring programs to elevate their effectiveness
421 and alignment with evolving conservation goals (Lindenmayer & Likens 2009, Obura et al. 2019).

422 Properly executed enhancements of monitoring protocols, undertaken with meticulous planning
423 and adherence to scientific rigor are designed to complement, not detract from, the historical value
424 of monitoring data. Incorporating additional monitoring stations or adding biological variables to
425 enable the calculation of relevant new indicators (as in New Caledonia, where the Coral Reef
426 Monitoring Network – RORC – increased from 24 stations in 2009 to 101 in 2023, and juvenile corals
427 were recorded since 2020), enriches the dataset rather than negating its historical significance.
428 Considering the identified strengths and limitations of coral reef monitoring programs in French
429 overseas territories, we advocate for specific advancements to bolster the relevance and impact of
430 these efforts in shaping public policy. These recommendations aim to refine monitoring practices to
431 capture and respond to the complexities of coral reef ecosystems effectively.

432

433 *4.1. Reducing the variability in monitoring approaches*

434 Achieving full uniformity in monitoring programs across disparate overseas territories is
435 impractical, primarily due to the distinct ecological and environmental characteristics of reefs, such
436 as those differentiating Caribbean reefs from those in the Indo-Pacific. However, it is necessary to
437 achieve a minimum degree of consistency across monitoring programs. In this context, increasing the

438 interoperability of sampling strategies, ecological variables, and indicators appears as a priority for
439 analytical and reporting purposes.

440 In terms of sampling strategy, monitoring multiple reef habitats rather than just one habitat (as is
441 sometimes performed for logistical and financial reasons) appears important. Indeed, habitats such as
442 the outer reef slope and fringing reefs do not host the same reef communities are often subject to
443 fundamentally different ecological communities, dynamics, and environmental drivers (Adjeroud
444 1997, Lamy et al. 2016, Brandl et al. 2025). Thus, a comprehensive and informative monitoring
445 requires the inclusion of these main habitats to accurately reflect the temporal dynamic of reef
446 communities (Chabanet et al. 2005, Mellin et al. 2020). In Guadeloupe, Saint-Barthelemy, Saint-
447 Martin, and Wallis and Futuna, enhancing monitoring coverage in areas where it is currently sparse
448 or irregular is essential to ensure that regional outcomes are not skewed by limited station sampling,
449 based on habitat-specific baselines. Another important point concerns the frequency of sampling. It
450 is essential that the monitoring stations are, at least, sampled annually, at the same time of year. Not
451 only because many key ecological processes, such as reproduction and recruitment of corals, follow
452 an annual cycle, but also because this allows for the evaluation of disturbance impacts over
453 appropriate temporal scales (Kayal et al. 2012, Reverter et al. 2024).

454 Finally, a rapid convergence towards a common suite of biological variables and indicators across
455 monitoring programs is necessary. For French overseas monitoring programs, it is essential to collect
456 data on major components such as the main coral, fish, and algal categories, as for other coral reef
457 monitoring programs worldwide (Obura et al. 2019). For corals, the basic data – colony abundance
458 and/or coral cover – must be collected at the genus level and include information on the growth forms,
459 as data on higher level, such as the commonly used “total” coral cover, does not capture frequently
460 reported changes in the taxonomic composition of assemblages (Adjeroud et al. 2018, Brito-Millan
461 et al. 2019). We also find it necessary to distinguish juvenile corals (immature colony of < 5 cm in
462 diameter) within transects and quadrats used to sample adult colonies. The quantification of juvenile
463 corals, which provides a more accessible measure of recruitment than early-stage recruits requiring

464 artificial settlement plates, is particularly valuable. These juveniles offer insights into recent
465 settlement patterns (several successive cohorts) and early post-settlement survival (growth and
466 mortality), contributing to health and resilience indicators (Adjeroud et al. 2017, Ford et al. 2018,
467 Edmunds & Riegl 2020, Jouval et al. 2023). For fishes, taxonomic identification at the genus level is
468 also the minimal requirement, although the species level is preferable to track changes due to non-
469 surveyed components or new species (e.g., invasive or introduced species). Distinguishing major
470 trophic groups, and in particular corallivores and herbivores, is also necessary as they play a key role
471 in the dynamics and recolonization process following disturbances (Fisher et al. 2015, Rice et al.
472 2019). In ecosystems where herbivory is largely performed by other organisms such as sea urchins,
473 these organisms must also be included in monitoring. Moreover, estimation of fish body size is
474 essential to convert simple abundance into biomass, which can be a more ecologically relevant
475 variable. For algae, identification to species or even genus is very difficult, due to a lack of expertise,
476 but it is essential to distinguish crustose coralline algae, turf, and macroalgae, as these categories have
477 different ecological roles (Smith et al. 2020). In addition to these biological variables, which we hold
478 critical to include in monitoring programs, other non-essential variables, such as coral and fish species
479 richness or coral growth forms, could also serve as useful complements to monitoring efforts.

480 Beyond biological data, the inclusion of environmental variables can greatly enrich interpretations
481 of reef community changes (Fichez et al. 2005, Obura et al. 2019). The advent of affordable sensors
482 for continuous measurement of parameters like temperature, light, and salinity represents an
483 opportunity to augment monitoring with critical environmental data (Obura et al. 2019). Additionally,
484 leveraging advancements in photogrammetry to assess reef structural complexity could significantly
485 enhance habitat characterization within coral reef health monitoring programs (Urbina-Barreto et al.
486 2021a, b).

487 Finally, the significance of biological descriptors within monitoring efforts is contingent upon
488 their meticulous collection, emphasizing the necessity of replicating sampling units at each
489 monitoring station to facilitate robust statistical analyses (Montilla et al. 2020). However, the number

490 of replicates differs greatly among monitoring programs both within and between regions (Table 1),
491 and this has a major impact on the power of the models when looking for significant differences in
492 annual trends. In fact, only a rigorous methodology will enhance the reliability of monitoring results
493 and enable meaningful conclusions to be drawn about reef health and resilience.

494

495 *4.2. Contribution of modeling to define a reference state*

496 Examining the temporal trajectory of ecological indices is useful for management and
497 conservation. However, ecological indices are hard to interpret in absolute terms as it is extremely
498 challenging to understand if a certain value correspond to a ‘good’ or ‘poor’ ecological status.
499 Comparing values of ecological indices to reference conditions can bestow conceptually and
500 quantitatively clear ecological meaning on these indices. Due to the limited temporal scope of
501 available data, the baseline conditions from which changes can be measured can hardly be considered
502 ‘pristine’.

503 Using modeling approaches may overcome several limitations of the temporal and spatial
504 approaches mentioned earlier and represent a promising avenue for scientific investigation. If all the
505 relevant variables are considered, modeling potentially allows to define ‘pristine’ conditions (Brandl
506 et al. 2024), estimating what a certain coral reefs might have looked like in the absence of
507 anthropogenic disturbances. Indeed, many indicators of interest (e.g., coral cover) are determined by
508 biogeographical history, local environmental conditions, the past regime of natural disturbance and
509 the current anthropogenic stressors. If all these variables are accounted, it is possible to estimate the
510 conditional effect of anthropogenic stressors and predict what the indicator of interest would be in
511 absence of human impact (Fig. 4). Bayesian modelling may be particularly interesting for this, as it
512 allows for the integration of previous knowledge through the definition of priors and the assessment
513 of uncertainty around model estimates through the analysis of posterior probabilities (Brandl et al.
514 2024). This feature may allow to compute indices of ecosystem status as the distance from reference
515 conditions associated with the standard deviation (Fig. 4). However, it is crucial to exercise caution

516 when interpreting the outputs of such models. Variability in model inputs and assumptions can
517 significantly influence the results, potentially leading to erroneous conclusions. For example,
518 uncertainty may be extremely large due to limited data used to estimate the reference conditions. In
519 these cases, such an approach would be unable to identify a significant deviation from a reference
520 condition even when this actually exists. Given this risk of overestimating the models' results, we
521 nevertheless find it important to view the models as decision-making tools rather than definitive
522 benchmarks.

523 Coral reef research often faces challenges due to sparse data, particularly in regions where
524 monitoring efforts are limited in space and time. The use of models and recent advances in machine
525 learning offer promising solutions to address these data gaps. For example, coral reef sites sharing
526 similar history and biogeography might be used to hindcast previous conditions for data-poor
527 systems. By integrating additional data sources, such as demographic parameters (e.g., recruitment,
528 survival, growth; Kayal et al. 2018), into existing knowledge of nearby reefs, it may be possible to
529 enhance the accuracy of these reconstructions. The machine learning modelling typically involves
530 two stages. In the first stage, the model is trained using observed values of a target variable, such as
531 hard coral cover, along with a set of predictor values (e.g., sea surface temperature, chlorophyll a
532 concentration) extracted from the same sites and years as the observations. In the second stage, the
533 trained model is applied to a new set of predictor values to estimate the target variable at unsampled
534 locations or during unmonitored time periods. A wide array of predictors, derived from satellite data
535 are available at high spatial and temporal resolutions (at scales of a few hundred meters to a few
536 kilometers) making them particularly suitable for this type of modeling (Gorelick et al. 2017).
537 Through such multidisciplinary approaches, we can improve our understanding of historical coral
538 reef conditions and strengthen the foundation for assessing contemporary changes. Nevertheless, the
539 uncertainties inherent in the use of these modeling approaches must be clearly communicated to the
540 users of these models notably to managers and policymakers.

541

542 4.3. Leveraging integrative indicators to capture multifaceted coral reef health dynamics

543 Several indicators of coral reef health have been proposed (Ben-Tzvi et al. 2004, Kaufman et al.
544 2011, Lasagna et al. 2014, Lirman et al. 2014, Rowland et al. 2020), while those assessing resilience
545 capacities are more recent (Flower et al. 2017, Lam et al. 2017, Ford et al. 2018, Bachtiar et al. 2019,
546 Thompson et al. 2020, Gudka et al. 2024, Broudic et al. 2025). Ideally, ecological indices should
547 integrate key ecological and functional processes, such as diversity, abundance and biomass of reef
548 corals, macroalgae, and herbivores, coral diseases and recruitment, as well as environmental and
549 human stressors such as temperature, fishing, sedimentation, and pollution (McClanahan et al. 2012,
550 Fujita et al. 2013, Lam et al. 2017, Lyu et al. 2024). Depending on the variables included in its
551 calculation, such indices provide not only an estimate of current status, but also of resilience/recovery
552 capacities when data on coral recruitment are included (Maynard et al. 2015, Ford et al. 2018, Jouval
553 et al. 2023, Randrianarivo et al. 2024).

554 A recent approach to estimate the health and recovery potential of reef communities is the
555 Recovery Index (RI) calculated using the Technique for Order Preference by Similarity to an Ideal
556 Solution method (TOPSIS) approach (Parravicini et al. 2012, 2014, Jouval et al. 2023). This multi-
557 criteria decision-matrix framework was developed for coral reefs of the Southwestern Indian Ocean
558 (SWIO), with an RI including coral species richness and abundance, juvenile coral density, hard coral
559 cover, proportion of stress-tolerant coral species cover, algal cover, herbivorous fish biomass, and
560 sea surface temperature anomalies (Jouval et al. 2023, Randrianarivo et al. 2024). The RI has been
561 tested in two contrasting situations in the SWIO. First, RI was calculated at local and regional scales
562 along a gradient of anthropogenic development, from populated islands such as La Réunion and
563 Mayotte to uninhabited ones such as Glorieuses and Europa in the Iles Eparses (Jouval et al. 2023).
564 Second, in Madagascar, the TOPSIS approach was used to examine the effects of MPAs on the RI of
565 reef communities (Randrianarivo et al. 2024).

566 TOPSIS consists of comparing alternatives (in our case, study sites) to the best and worst possible
567 alternatives (IS for Ideal Solutions; Hwang & Yoon 1981). The technique allows for the ranking of

568 each site according to a score that represents a synthesis of the variables used to describe the recovery
569 capacity. The objective of TOPSIS is to classify alternative solutions according to their relative
570 distance to “ideal” positive (IPS) and negative (INS) solutions. The basic principle is that the chosen
571 alternative must have the shortest distance to the IPS, and thus the largest distance to the INS. In our
572 case, it enabled ranking study sites according to their RI, from 0 to 1 for stations with the lowest to
573 the highest recovery potential, respectively (Jouval et al. 2023).

574 Although limited in time, the results of two recent studies in the SWIO using RI with the TOPSIS
575 method (Jouval et al. 2023, Randrianarivo et al. 2024) suggest that this indicator is suited to
576 highlighting a gradient of anthropogenic pressure and the effect of conservation measures (MPAs),
577 and could be a useful tool for reporting on coral reef health and resilience capacities, notably in a
578 resilience-based management context (Maynard et al. 2015, Lam et al. 2017). Other indicators, such
579 as the Coral Reef Rapid Assessment Method (Broudic et al. 2025), the Coral Condition Index
580 (Lasagna et al. 2014) and the Deterioration Index (Ben-Tzvi et al. 2004), are also highly relevant for
581 monitoring the ecological health of coral reefs. However, the use of multi-criteria analyses such as
582 TOPSIS is particularly interesting because it is compatible with the idea of reference conditions. In
583 the case of Parravicini et al. (2012, 2014) and Jouval et al. (2023), ideal solutions are estimated
584 according to the ‘best’ and the ‘worst’ data available in the dataset. However, ideal solutions might
585 be also defined by ecological models or expert opinion to improve the ecological relevance of the
586 ranking exercise. The employment of TOPSIS and multi-criteria analysis in general responds to the
587 many expectations of political decision-makers and stakeholders, which is the development of indices
588 of reef status that integrate several biological and environmental components to better respond to the
589 national policy objectives, and which may facilitate reporting at the national level. Moreover, this RI
590 does not preclude a more granular approach, with details of all variables integrated in its calculation
591 to analyze specific results (Fig. 5). Therefore, we strongly recommend its use in the French overseas
592 territories, particularly for IFRECOR and SNAP. In the current state, such an index of reef health
593 could be implemented in some monitoring of French overseas territories, but for other reefs, it would

594 be appropriate to include other variables that are currently not considered. If a ‘resilience’ dimension
595 is to be added to the monitoring program, which we strongly recommend given the increase in the
596 frequency and intensity of disturbances that reefs undergo, data on coral recruitment (via the
597 abundance of juvenile colonies) can be included (Fig. 3, Table 1). Other adaptations are also possible.
598 For example, in the Caribbean where coral dominance is lower than in the Indo-Pacific and the
599 substrate is largely colonized by other invertebrates, the RI could give greater weight to variations in
600 sponge and gorgonian abundance. Moreover, on reefs where herbivory is dominated by sea urchins,
601 their abundance should be integrated in the calculation of the RI. Thus, consistent implementation of
602 the RI may offer strong value in terms of the quality and relevance of coral reef health monitoring in
603 French overseas.

604

605 **5. Concluding remarks and perspectives**

606

607 *5.1. The value of French overseas monitoring in the context of national environmental policies*

608 Despite the limitations identified in this synthesis, monitoring efforts in the French overseas
609 territories remain crucial for the surveillance of ecosystem conditions and the knowledge of
610 stakeholders, policymakers, and scientists. The extensive network of monitoring sites, spanning three
611 oceans, alongside the longstanding expertise underlying some of these initiatives, significantly
612 bolsters France’s capacity to address both national and international conservation challenges as the
613 4th largest coral reef nation.

614 With strategic political commitment and enhanced financial support, it is conceivable to address
615 and potentially rectify many of the outlined deficiencies within these programs. Recent efforts to
616 report and share data reactively, and to consolidate and harmonize reporting mechanisms across the
617 national level serve as a testimony to the potential for these monitoring programs to more effectively
618 align with the objectives of national public policies such as IFRECOR and SNAP (Monnier et al.
619 2021). Advancing towards a more integrated approach, which encourages collaboration across

620 monitoring sites and synchronizes methodologies and indicators, promises increased efficiency,
621 consistency, and improved knowledge exchange (Teixeira et al. 2016, Obura et al. 2019, Di Camillo
622 et al. 2023). This effort, covering French reefs, must be carried out in collaboration with monitoring
623 initiatives in other regions and countries, such as Reef Check and AGRRA (Atlantic and Guld Rapid
624 Reef Assessment), to further the harmonization of existing sampling protocols, indicators and
625 analyses. In this context, it is also crucial to intensify fundamental research based on these monitoring
626 programs, which would enable more detailed analyses of the drivers of change or the involvement of
627 organismal adaptation in temporal trajectories (Flower et al. 2017, Edmunds 2024).

628

629 *5.2. Incompatibility with the WFD requirements*

630 On the other hand, our analysis highlights the incompatibility of coral reef monitoring programs
631 and the strict requirements of the WFD, a limitation also noted for other ecosystems (Moss 2008,
632 Hering et al. 2010, Josefsson et al. 2011, Bouleau & Pont 2015, Voulvoulis et al. 2017). Certain
633 aspects of the WFD, such as a more rigorous sampling strategy and the inclusion of more relevant
634 biological variables and indicators, have certainly helped improve monitoring programs in French
635 overseas regions. However, the unique attributes of coral reef ecosystems present significant
636 obstacles, including the establishment of reference points (“undisturbed state”), the delineation of
637 state thresholds, and the differentiation between natural and anthropogenic stressors, juxtaposed
638 against the prescribed remediation timelines mandated by the WFD in the context of recovery cycles
639 of reef communities. The basis of the WFD, rooted in the management of continental water bodies,
640 reveals a fundamental incompatibility with the dynamic, complex, and biodiverse nature of coral
641 reefs. Addressing these discrepancies necessitates more than minor adjustments to current monitoring
642 sampling strategies or indicators; it calls for a reconsideration of the WFD’s applicability to coral reef
643 environments. The energy and the human and financial resources devoted to implementing the WFD
644 in this inappropriate ecosystem are interfering with and risk compromising recent efforts to improve
645 and harmonize monitoring protocols and analyses within the framework of IFRECOR and SNAP.

646 Among the possible alternatives, indicators based on coral reef benthic communities could be used
647 as a complementary status indicator to the other biological quality elements (BQE), without
648 downgrading or direct implications in terms of remediation measures, as previously suggested (Le
649 Moal et al. 2016). The development of specific policy adjustments or the creation of legal frameworks
650 tailored to coral reefs could have a significant impact on policymaking. However, the fact that France
651 is the only European country to have adopted the WFD for coral reefs, which makes the exercise even
652 more difficult due to the absence of equivalent initiatives in the EU, also raises the question of its
653 relevance on an international scale. These considerations extend deeply into the realm of policy and
654 legal reform, which are beyond the scope and objectives of the present synthesis.

655

656 5.3. Embracing new technologies for future monitoring efforts

657 Amidst escalating environmental disturbances, the advent of cutting-edge technologies offers
658 promising avenues for coral reef monitoring practices (Obura et al. 2019, Apprill et al. 2023, Cardenas
659 et al. 2024, Sultan et al. 2025). Recent advancements in *in situ* and satellite-based remote sensing
660 measurements (Muller-Karger et al. 2018, Teague et al. 2022, Mills et al. 2024), ecological acoustics
661 (Elise et al. 2019), eDNA analysis (Hassan et al. 2024, Shen et al. 2024), reef water microorganisms
662 (Apprill & Salerno 2025), photogrammetry (Carlot et al. 2020, Urbina-Barreto 2021a, b) and artificial
663 intelligence (Beijbom et al. 2015, Gonzalez-Rivero et al. 2022, Ouassine et al. 2025) herald a new
664 era for ecological monitoring and research. Moreover, the ecological importance and extent of
665 mesophotic coral ecosystems (i.e., light-dependent corals and associated communities found at depths
666 ranging from 30 to 150 m), which have recently been revealed, also argue for their inclusion in
667 monitoring networks and conservation programs (Rocha et al. 2018, Hoarau et al. 2024). It would
668 also be relevant to include a temporal analysis of land-use changes, as the decline of reefs may also
669 reflect coastal pressures and transformations. Integrating these new technologies into monitoring
670 programs will require financial investment and the development of advanced expertise, and will have
671 implications for overall governance. As these technological innovations continue to develop and

672 mature, there is a need for the establishment of interdisciplinary working groups dedicated to
673 integrating these tools into existing monitoring frameworks for better conservation and management
674 policy (Cardenas et al. 2024). In this context, the integration of socio-economic aspects into
675 monitoring programs also needs to be developed, drawing in particular on citizen science and local
676 knowledge (Obura et al. 2019). This effort will make it possible to develop indicators that better
677 integrate not only the ecological characteristics and functions of reef ecosystems, but also the
678 ecosystem services rendered to human populations (Maynard et al. 2010, Obura et al. 2019, Castro-
679 Cadenas et al. 2022). Such proactive measures will not only enhance our understanding of the coral
680 reef socio-ecological systems, but also equip conservation efforts to navigate the impending
681 challenges of the twenty-first century, ensuring that monitoring practices remain robust, responsive,
682 and relevant in the face of changing environmental conditions.

683

684 **Declaration of competing interest**

685 The authors declare that they have no known competing financial interests or personal
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687

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698

699 **Data availability**

700 The data underlying the results presented in the study are available from the corresponding author.

701

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Table 1. Major characteristics of coral reef health monitoring in French overseas territories.

Region ¹	Island	Name of the monitoring	Environmental policies	No. of stations	Habitats ³	Starting date	Sampling frequency	Sampling method for benthos	Benthic categories	Sampling method for fishes	Fish categories	Sampling method for invertebrates	Invertebrate categories	Data collectors
SWIO	La Réunion	GCRMN	IFRECOR	16	FR, OS	1998	Regular/interannual	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Eco-guards, researchers, private consultants
SWIO	La Réunion	DCE	WFD	7	OS	2015	Regular/every 3 years	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species	3 belt transects (20×4 m)	Sea urchins	Private consultants
SWIO	La Réunion	MPA effect	SNAP	40	FR, OS	2007	Regular/every 5 years	40 photo-quadrats (0.70×0.35 m)	Genera/Species	3 belt transects (50×5 m)	Species			Eco-guards, researchers
SWIO	Mayotte	GCRMN	IFRECOR	21	FR, LR, OS	1999	Regular/interannual	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Private consultants, eco-guards
SWIO	Mayotte	MPA effect	SNAP	10	BR	1995	Occasional			3 belt transects (50×5 m)	Species			Private consultants
SWIO	Mayotte	Fringing Reef	IFRECOR	200	FR	1989	Occasional	1 MSA (20 m) and 10 photo-quadrats (2×2 m)	Targeted categories ⁴					Private consultants
SWIO	Mayotte	MSA	IFRECOR	60	BR, LR	2005	Occasional	1 MSA (25 m) and 10 photo-quadrats (5×5 m)	Targeted categories	1 belt transect (25×5 m)	Herbivores and emblematic species			Private consultants
SWIO	Europa	GCRMN	IFRECOR	6	FR, OS	2011	Occasional	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Researchers
SWIO	Glorieuses	GCRMN	IFRECOR	6	FR, OS	2002	Occasional	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Researchers
SWIO	Bassas Da India	GCRMN	IFRECOR	4	OS, LR	2011	Occasional	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Researchers
SWIO	Juan de Nova	GCRMN	IFRECOR	7	FR, OS	2008	Occasional	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Researchers
SWIO	Tromelin	GCRMN	IFRECOR	3	OS	2011	Occasional	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Researchers
SWIO	Geyser/Zelée	GCRMN	IFRECOR	14	BR, OS	1996	Regular/interannual for some stations, occasional for others	3 LIT of 20 m	Genera/Species	3 belt transects (50×5 m)	Species			Eco-guards, researchers, private consultants
CP	Moorea	MPA monitoring	SNAP	42	FR, LR, OS	2004	Regular/semi-annual	3 PIT of 25 m with points every 0.5 m	Targeted categories	3 belt transects (25×2 m)	Species	3 belt transects (25×2 m)	Targeted categories	Researchers
CP	Moorea	Tiahura radial	IFRECOR	3	FR, LR, OS	1979	Regular/interannual	1 PIT of 50 m with points every 1 m, 1 PIT of 25 m with points every 0.25 m	Genera	4 belt transects (25×2 m)	Species			Researchers
CP	14 islands ²	Polynesia Mana	IFRECOR	21	OS	1991	Regular/biannual since 1997, occasional before	20 photo-quadrats (1×1 m)	Genera	3 belt transects (50×5 m)	Species			Researchers
CP	Wallis and Futuna	Wallis & Futuna monitoring	IFRECOR	12	FR, LR, OS	2019	Occasional	4 PIT of 20 m with points every 0.5 m	Targeted categories	4 belt transects (20×5 m)	Targeted categories	4 belt transects (20×5 m)	Targeted categories	Eco-guards
CP	Wallis and Futuna	Polynesia Mana	IFRECOR	6	OS	1999	Regular/every 3 years	20 photo-quadrats (1×1 m)	Genera				Species level	Eco-guards
WP	New Caledonia	RORC	IFRECOR	101	FR, LR, BR	1997	Regular/interannual since 2003, occasional before	4 PIT of 20 m with points every 0.5 m	Targeted categories	4 belt transects (20×5 m)	Targeted categories	4 belt transects (20×5 m)	Targeted categories	Participatory science
WP	New Caledonia	World Heritage	IFRECOR	235	FR, LR, BR, OS	2006	Regular/every 6-10 years	1 LIT of 50 m	Targeted categories	Distance sampling (1×50 m)	Targeted categories	1 belt transect (50×5 m)	Species level	Private consultants, researchers

Table 1. Continued.

Region	Island	Name of the monitoring	Environmental policies	No. of stations	Habitats	Starting date	Sampling frequency	Sampling method for benthos	Benthic categories	Sampling method for fishes	Fish categories	Sampling method for invertebrates	Invertebrate categories	Data collectors
CA	Martinique	GCRMN	IFRECOR	5	FR, BCR	2001	Regular/interannual until 2013, occasional after	3×50 m belt transects / 50 photo-quadrats (1×1 m) Coral juveniles: 0.25×0.25 cm quadrats (10 per transect)	Genera/Species	3 belt transects (50×4 m for mobile species, 50×2 m for others (i.e., territorial)	Species	3 belt transects (50×1 m)	Diadematidae sea urchins	Private consultants
CA	Martinique	DCE	WFD	15	FR, BCR	2007	Regular/interannual	6 PIT of 10 m with point every 0.2 m, 60 quadrats (0.25×0.25 m)	Genera/Species			60 quadrats (1×1 m)	Sea urchins	Private consultants
CA	Martinique	Reef Check	IFRECOR	4	FR, BCR	2009	Occasional	4 PIT of 20 m with points every 0.5 m	Targeted categories	4 belt transects (20×5 m)	Targeted categories	4 belt transects (20×5 m)	Targeted categories	Participatory science
CA	Guadeloupe	GCRMN	IFRECOR	4	FR	2002	Regular/interannual	6 LIT 10 m transects along a 60 m transect, 6 belt transects 10×0.5 m for coral juveniles	Genera/Species	10 belt transects (30×2 m) along a 150 m transect	Targeted categories	6 belt transects (10×1 m)	Sea urchins	Researchers, private consultants
CA	Guadeloupe	MPA network	SNAP	2	FR	2017	Occasional	6 PIT of 10 m with point every 0.2 m or 3 PIT of 20 m with point every 0.5 m, 60 quadrats (1.0×0.5 m) for juvenile corals	Genera/Species	3 belt transects (50×2 m)	Targeted categories	60 quadrats (1×1 m)	Sea urchins	Eco-guards, private consultants
CA	Guadeloupe	DCE	WFD	15	FR, BCR	2008	Regular/interannual	6 PIT of 10 m with point every 0.2 m, 60 quadrats (0.25×0.25 m), 6×10 m linear transects +and 1×0.5 m quadrats for coral juveniles	Genera/Species			60 quadrats (1×1 m)	Sea urchins	Private consultants
CA	Guadeloupe	Reef Check	IFRECOR	8	BCR	2007	Interannual	4 PIT (20 m), with points every 0.5 m	Targeted categories	4 belt transects (20×5 m)	Targeted categories	4 belt transects (20×5 m)	Targeted categories	Participatory science
CA	Saint-Barthelemy	GCRMN	IFRECOR	2	BCR	2002	Bi-annual until 2006, interannual from 2007	6 LIT 10 m transects along a 60 m transect, 6 belt transects 10×0.5 m for coral juveniles	Genera/Species	10 belt transects (30×2 m) along a 150 m transect	Targeted categories	6 belt transects (10×1 m)	Sea urchins	Eco-guards, researchers
CA	Saint-Barthelemy	MPA network	SNAP	2	BCR	2007	Interannual	6 PIT of 10 m with point every 0.2 m or 3 PIT of 20 m with point every 0.5 m, 60 quadrats (1.0×0.5 m) for juvenile corals	Genera/Species	3 belt transects (50×2 m)	Targeted categories	60 quadrats (1×1 m)	Sea urchins	Eco-guards, private consultants
CA	Saint-Barthelemy	Reef Check	IFRECOR	2	BCR	2018	Interannual	4 PIT (20 m), with points every 0.5 m	Targeted categories	4 belt transects (20×5 m)	Targeted categories	4 belt transects (20×5 m)	Targeted categories	Participatory science

CA	Petite Terre	MPA network	SNAP	2	BCR	2007	Interannual	6 PIT of 10 m with point every 0.2 m or 3 PIT of 20 m with point every 0.5 m, 60 quadrats (1.0×0.5 m) for juvenile corals	Genera/Species	3 belt transects (50×2 m)	Targeted categories	60 quadrats (1×1 m)	Sea urchins	Eco-guards, private consultants
CA	Saint-Martin	MPA network	SNAP	8	BCR	2007	Interannual	6 PIT of 10 m with point every 0.2 m or 3 PIT of 20 m with point every 0.5 m, 60 quadrats (1.0×0.5 m) for juvenile corals	Genera/Species	3 belt transects (50×2 m)	Targeted categories	60 quadrats (1×1 m)	Sea urchins	Eco-guards, private consultants
CA	Saint-Martin	Reef Check	IFRECOR	4	BCR	2007	Interannual	4 PIT (20 m), with points every 0.5 m	Targeted categories	4 belt transects (20×5 m)	Targeted categories	4 belt transects (20×5 m)	Targeted categories	Eco-guards, participatory science
CA	Saint-Martin	DCE	WFD	1	BCR	2018	Regular/interannual	6 PIT of 10 m with point every 0.2 m, 60 quadrats (0.25×0.25 m)	Genera/Species			60 quadrats (1×1 m)	Sea urchins	Private consultants

1: SWIO: South-Western Indian Ocean; CP: Central Pacific; WP: West Pacific; CA: Caribbean; 2: Moorea, Tahiti, Bora Bora, Tetiaora, Aratika, Marutea sud, Mataiva, Nengo-Nengo, Rangiroa, Takapoto, Tikehau, Ua Uka, Nuku Hiva, Tubuai ; 3: OS: FR: fringing reef; LR: lagoonal/mid-shelf reefs; BR: barrier reef; OS: outer reef slope; BCR: volcanic rocky bottom; 4: These categories include various taxa that vary by region and monitoring program

Figure captions

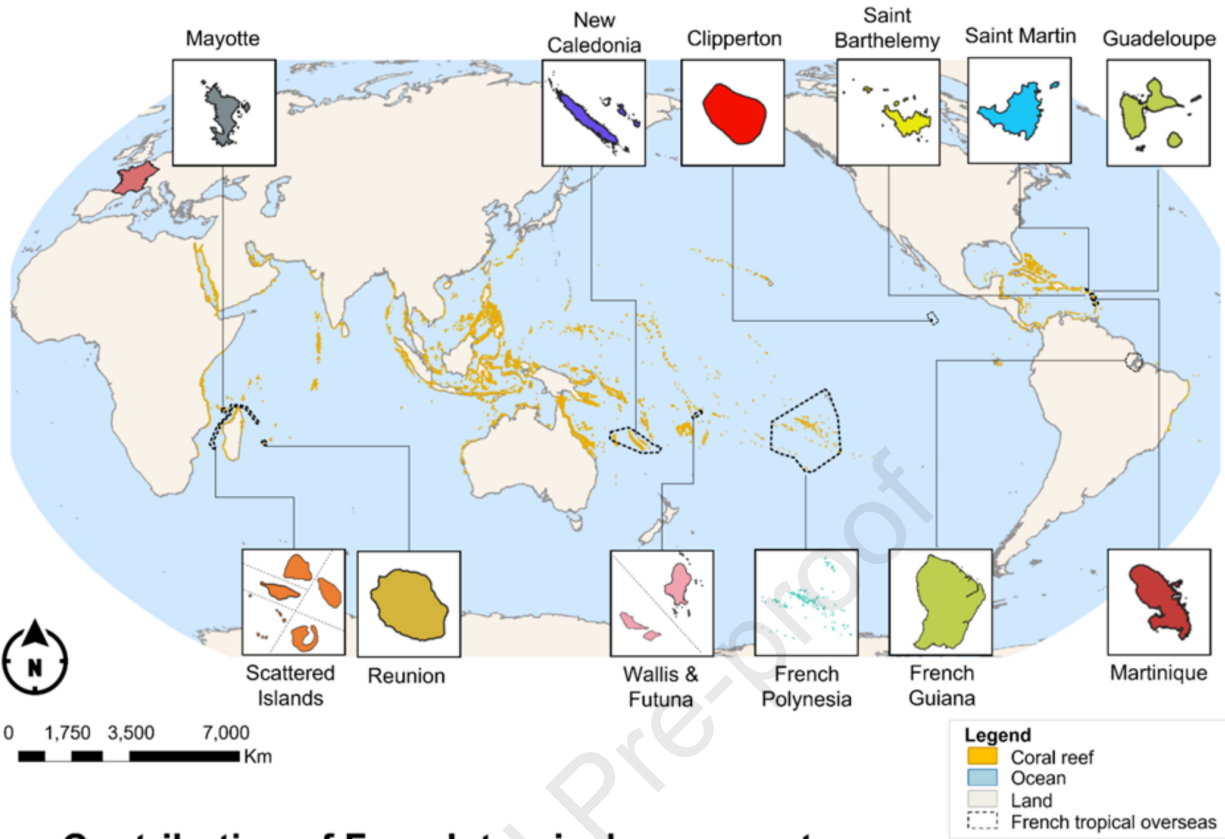
Fig 1. Contribution of French coral reefs to coral reef area at a global scale, and their distribution among overseas territories. From Pellerin et al. (2025).

Fig. 2. Schematic representation of the objectives, protagonists and targets of the main national (IFRECOR, SNAP) and European (WFD) environmental policies.

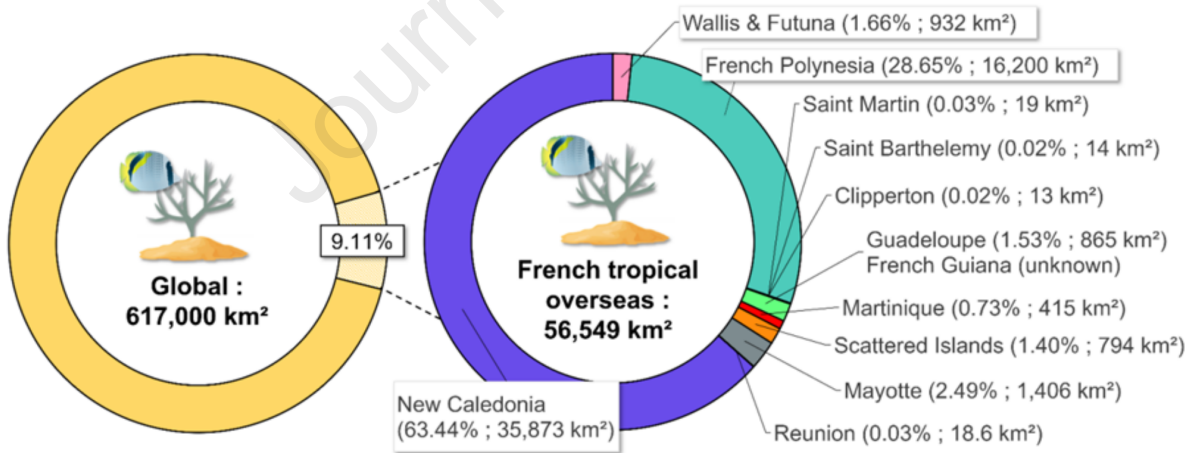
Fig. 3. Ecological variables and indicators used in French overseas reef monitoring across major regions. Caribbean Ocean: Guadeloupe, Martinique, Saint-Martin, Saint-Barthelemy; West Pacific Ocean: New Caledonia, Wallis and Futuna; Central Pacific Ocean: French Polynesia; Southwest Indian Ocean: La Réunion, Mayotte and Iles Eparses).

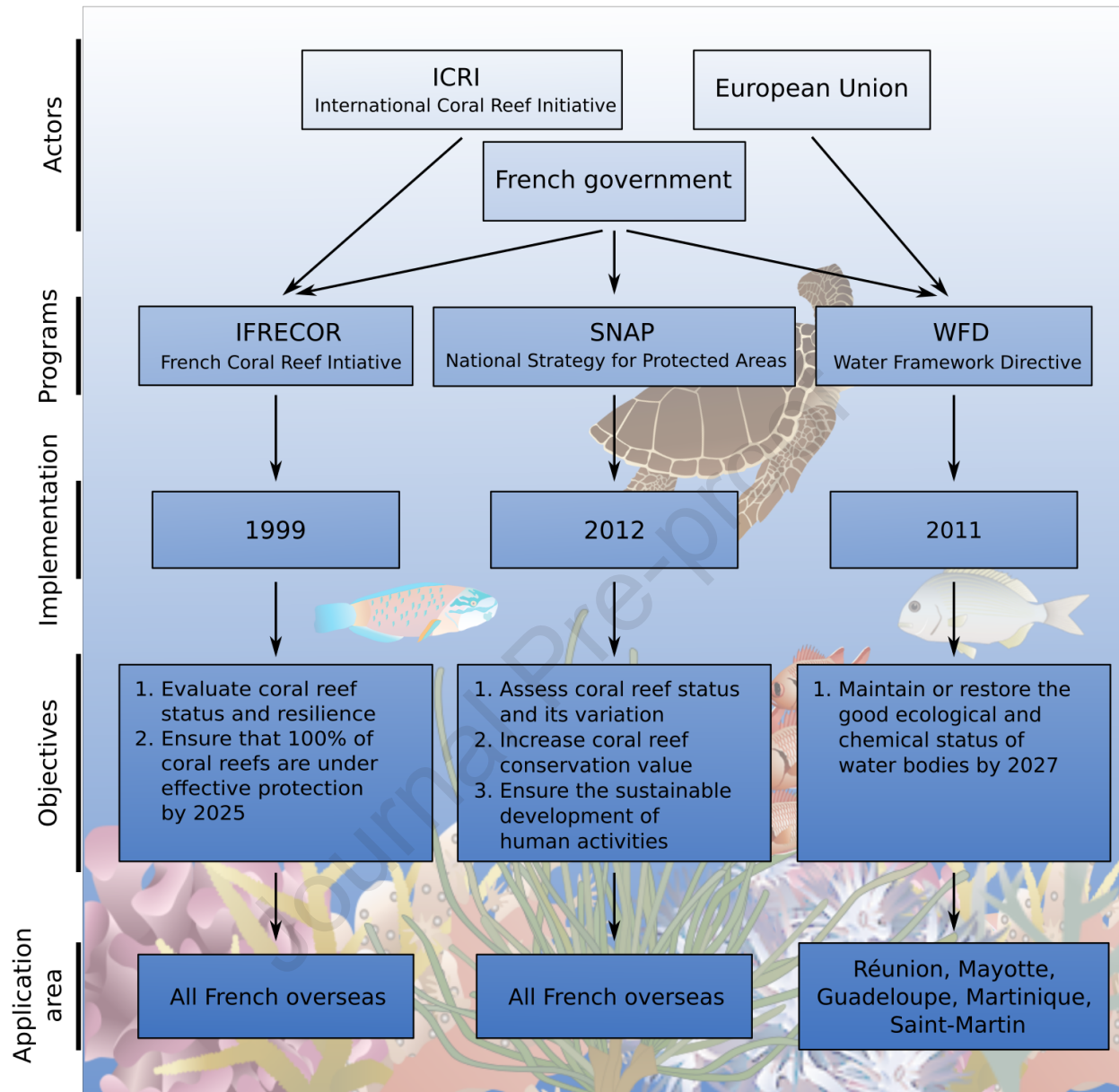
Fig. 4. Concept of a modelling approach to define coral reef status based on unbiased reference conditions. The approach is illustrated using coral cover as the response variable for reef status and a generic variable for human impact (A). C_t is the target reef to be evaluated. The intercept of the coral cover–impact relationship (C_{rp}) represents an idealized “pristine” condition (i.e., the modelled coral cover in the absence of human pressure). C_{rm} represents the maximum attainable coral cover under a level of human impact equivalent to that of C_t , while C_{tm} is the modelled coral cover under that same impact. A Bayesian framework is used to estimate posterior distributions and thus the uncertainty of each point (B). Based on this approach, we propose two ecological indices (C) that quantify the deviation of C_t from (i) pristine conditions and (ii) the maximum attainable coral cover under the prevailing level of human impact, when the latter cannot be mitigated by conservation measures.

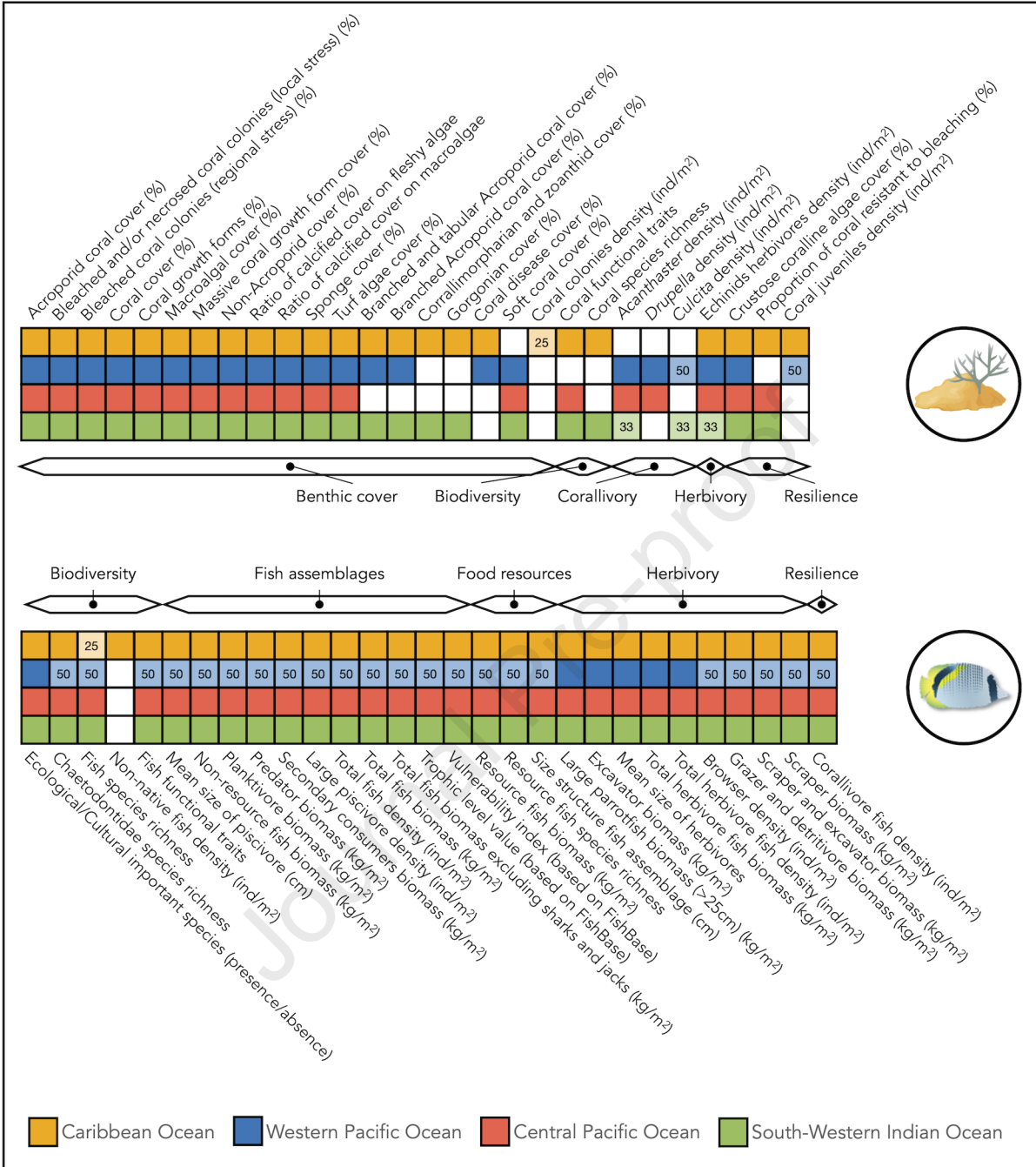
Fig. 5. Illustration of the use of the Recovery Index (RI) calculated with the TOPSIS approach to examine the effects of Marine Protected Areas (MPAs) on reef communities. Three regions (Masoala in the northeast, Nosy-Be in the northwest, and Salary Nord in the southwest) and 18 sampling stations were located around Madagascar. The normalized values of the eight recovery metrics at each station are presented in pie radar plots and the RIs are in bold in middle of each plot. Stations coded NTZ (“No Take Zone”) are located in unfished areas. From Randrianarivo et al. (2024).



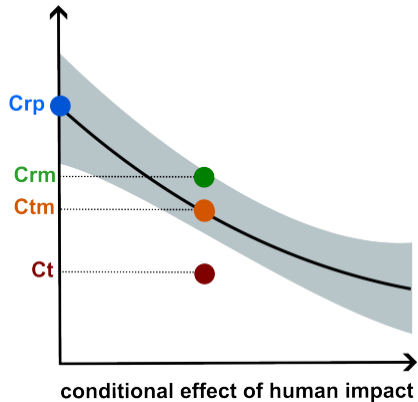
Contribution of French tropical overseas to coral reef surface area





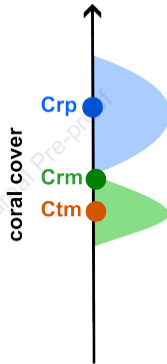


A



B

Journal Pre-proof



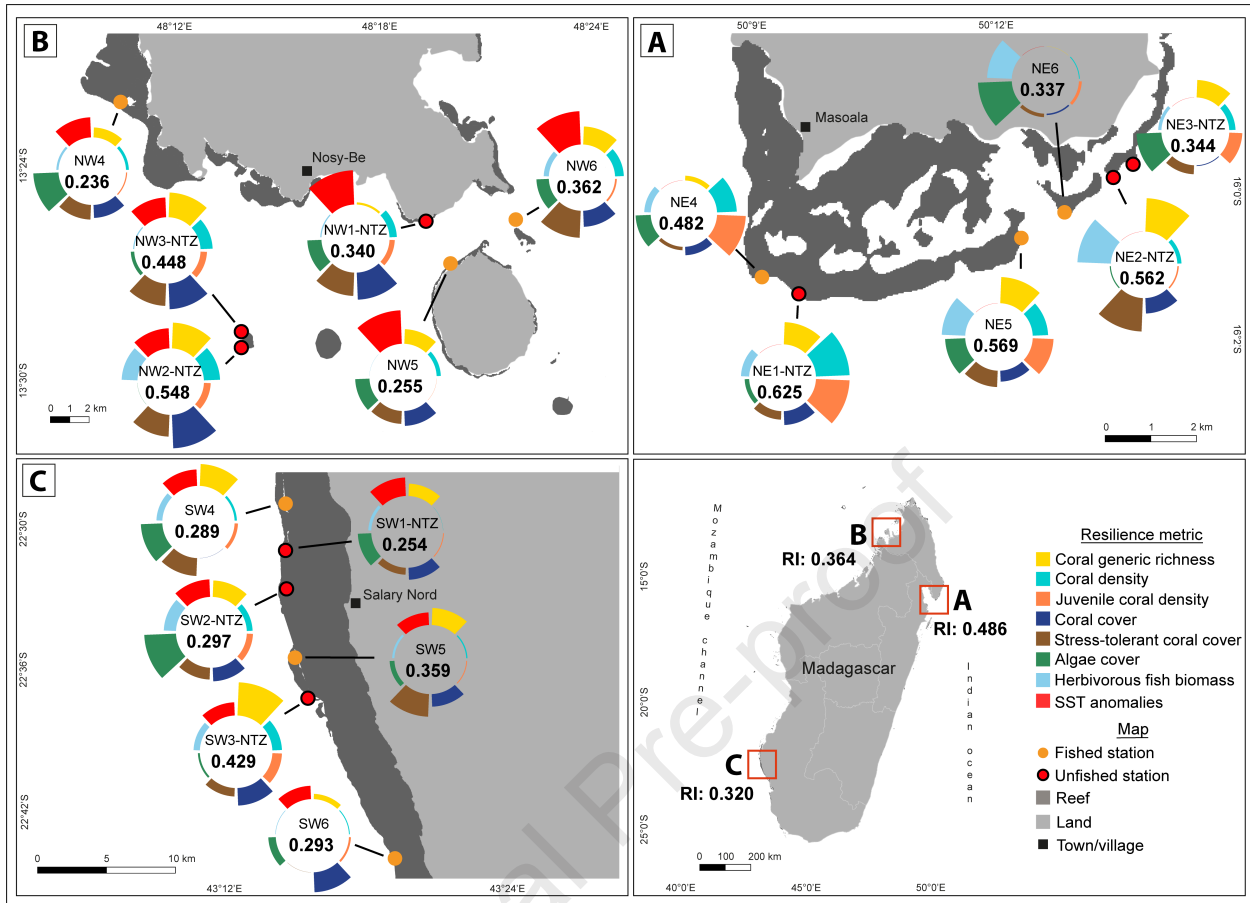
C

Deviation from the modelled pristine condition

$$\frac{Ct - Crp}{sd(Crp \text{ posterior})}$$

Deviation from the maximum attainable condition given human impact

$$\frac{Ct - Crm}{sd(Ctm \text{ posterior})}$$



- French coral reef monitoring programs represent a critical tool to inform about ecological changes
- The use of indicators that integrate key ecological and functional processes is recommended
- These monitoring programs may meet the expectations of national public policies
- The requirements of the Water Framework Directive are incompatible with coral reef ecosystems

Journal Pre-proof

Declaration of Interest Statement

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

The author is an Editorial Board Member/Editor-in-Chief/Associate Editor/Guest Editor for this journal and was not involved in the editorial review or the decision to publish this article.

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